

Message Text

SECRET

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ACTION SS-15

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FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 5600

S E C R E T BELGRADE 1778

FOR SECY STATE, UNDER SECY AND EUR/RPM KORNBLUM

E.O. 11652: GDS
TAGS: CSCE OCON
SUBJ: CSCE REPORT ON TODAY'S DEVELOPMENTS

1. THIS IS MY PERSONAL REPORT ON THE FAST-MOVING DEVELOPMENTS OF THE PAST FEW DAYS.
2. AS REPORTED BY TELEPHONE AMBASSADOR MELLBIN, CHAIRMAN OF THE EC-9, AND I ENGAGED IN NEGOTIATIONS WITH AN INFORMAL NEGOTIATING GROUP CONSISTING OF THE AMBASSADORS OF THE SOVIET UNION, SWEDEN, MALTA, ROMANIA, YUGOSLAVIA AND SWITZERLAND DURING THE LAST FEW DAYS.
3. AMBASSADOR MELLBIN AND I WERE AUTHORIZED XP THE NATO CAUCUS TO REPRESENT THEM IN THESE NEGOTIATIONS. THE SUBJECT OF THE NEGOTIATIONS WAS THE CONCLUDING DOCUMENT.
4. IN THE TWO DAYS OF THESE PRIVATE NEGOTIATIONS, ROMANIA INSISTED THAT IT WOULD DENY CONSENSUS UNLESS THE CONCLUDING DOCUMENT PROVIDED FOR AN EXPERTS GROUP EMPOWERED TO DEAL WITH CBMS AND GENERAL DISARMAMENT MATTERS. THE ROMANIAN AMBASSADOR ALSO STATED THAT HE TOOK EXCEPTION TO OTHER PROVISIONS OF

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THE NATO DRAFT PROPOSAL OF THE CONCLUDING DOCUMENT WHICH HAD BEEN SUBMITTED BY DENMARK.

5. AMBASSADOR LIPATTI WAS SUPPORTED IN HIS POSITION BY YUGOSLAVIA AND MALTA AND TO A CIRCUMSPZKT DEGREE BY SWEDEN. IT WAS ALSO IN A PRO FORMA WAY SUPPORTED BY THE SOVIET UNION.

6. I CATEGORICALLY STATED THAT WE WERE OPPOSED TO A CBMS EXPERT GROUP EXPLAINING OUR WDBL KNOWN POSITIGN AND ADDING ARGUENDO THAT IF EXPERTS GROUPS ON CBMS WAS INSISTED UPON THEN WE WOULD INSIST UPON AN EXPERTS GROUP ON HUMAN RIGHTS. IN REJECTING THE CBM GROUP I WAS SUPPORTED BY MELLBIN.

7. BEFORE THE MEETING OF THE INFORMAL NEGOTIATING GROUP ON THE FIRST DAY OF OUR NEGOTIATIONS, MARCH 1, AMBASSADOR MELLBIN AND I MET PRIVATELY WITH THE SOVIET AMBASSADOR VORONTSOV AND NEGOTIATED AGREEMENT WITH HIM ON THE NATO DRAFT OF THE CONCLUDING DOCUMENT WITH A FEW MINOR REVISIONS.

8. IT WAS, THEREFORE, OBVIOUS THAT HIS SUPPORT OF ROMANIA'S CBMS POSITION WAS PURELY PROPAGANDISTIC IN CHARACTER.

9. IN THE NEGOTIATIONS MALTA INSISTED ON A WIDE-RANGING ENDORSEMENT OF A MEETING (NOT AN EXPERTS GROUP) AT MALTA TO DISCUSS NOT ONLY ECONOMICS AND RELATED MATTERS BUT ON OTHER MATTERS WHICH WOULD HAVE INCLUDED SECURITY QUESTIONS. THIS I REJECTED AGAIN WITH MELLBIN'S SUPPORT.

10. AT THE END OF TODAY'S MEETING WITH THE NEGOTIATING GROUP AMB. MELLBIN AND I AGAIN MET PRIVATELY WITH AMB. VORONTSOV AND AGREED SUBJECT TO THE APPROVAL OF THE NATO GROUP AND HIS EASTERN FRIENDS ON THE FINAL TEXT OF OUR DRAFT OF THE CONCLUDING
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DOCUMENT WHICH HAS BEEN CABLED TO YOU.

11. WE ALSO AGREED THAT THE TEXT SHOULD BE TABLED AT PLENARY.

12. YOU CAN SURMISE THAT IN THE NEGOTIATIONS I HAD TO TAKE THE LEAD IN DEALING WITH AMBASSADOR VORONTSOV ALTHOUGH AMB. MELLBIN WAS MOST HELPFUL.

13. MELLBIN REPORTED THE RESULTS OF THE NEGOTIATIONS TO THE EC-9 AND I TO THE ENTIRE NATO GROUP. THEY APPROVED THE TEXT OF OUR AGREED DRAFT WITH A NOT VERY SERIOUS RESERVATION BY PORTUGAL. THEY ALSO AGREED THAT IT SHOULD BE TABLED TODAY. VORONTSOV ADVISED ME THAT THE WARSAW PACT ALLIES, EXCEPT ROMANIA, HAD SIMILARLY APPROVED BOTH TEXT AND PROCEDURE.

14. THE TEXT ACCORDINGLY WAS PRESENTED BY AMB. MELLBIN AT PLENARY. IT WAS SUPPORTED BY THE FOLLOWING WESTERN COUNTRIES: DENMARK, UK, CANADA, FRG, US, NORWAY, ITALY BELGIUM, TURKEY, GREECE, NETHERLANDS, LUXEMBOURG, IRELAND AND ICELAND AND BY SPAIN AND THE HOLY SEE. IT WAS ALSO SUPPORTED BY THE FOLLOWING COUNTRIES OF THE EAST: POLAND, HUNGARY, USSR, GDR, BULGARIA, CZECHOSLOVAKIA. AMONG THE NEUTRAL AND NON-ALIGNED AUSTRIA

AND SWEDEN INDICATED SYMPATHY ALTHOUGH RESERVING FINAL JUDGMENT.
YUGOSLAVIA MADE RATHER A MILD STATEMENT EXPRESSING HOPE
THAT A CBM EXPERT GROUP COULD STILL BE PROVIDED FOR IN THE
CONCLUDING DOCUMENT.

15. ROMANIA STATED FLATLY THAT IT WOULD DENY CONSENSUS TO THE
DOCUMENT.

16. IN HIS STATEMENT AMB. VORONTSOV WAS FAITHFUL TO HIS COMMIT-
MENT THAT HE WOULD NOT INDICATE SUPPORT FOR THE CBM PROPOSAL.

17. MALTA DID NOT SPEAK AT TODAY'S PLENARY.

18. IN SUM, WE DID A GOOD DAY'S WORK AND GOD WILLING WE
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WILL OVERCOME ROMANIA'S OBJECTION AND PROCEED EARLY NEXT
WEEK TO CONCLUDING SPEECHES AND WIND UP THE BELGRADE MEETING
SOMETIME DURING THE WEEK.
GOLDBERG

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